Summary: Enacted Bill STATE POLICE FY 2003-04

Senate Bill 277 P.A. 149 of 2003



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# **Budget Overview**

The Department of State Police provides a wide range of law enforcement services—including highway patrol, criminal investigations, forensic sciences, motor carrier enforcement, emergency management, highway safety planning, fire investigation and education, criminal justice data processing, and various specialized law enforcement services. The department's responsibilities also include oversight of law enforcement standards in the state, through the Michigan Commission on Law Enforcement Standards, and administration of several law enforcement-related grant programs. In FY 2002-03, Uniform Services—which constitutes the department's road patrol presence—accounts for roughly 40 percent of the department's Gross budget and 54 percent of its GF/GP budget.

## **Summary of Major Budget Issues**

**Driver's License Fee Revenue/Trooper School** – The **Executive Recommendation** included \$36.4 million in new restricted revenue from a proposed increase in driver's license fees (\$23.7 million) and a proposed diversion of fee revenue from the Transportation Economic Development Fund (\$12.7 million). These funds would offset a \$31.4 million GF/GP reduction to the At-Post Troopers line item, leaving a net \$5.0 million increase for the costs of conducting a 100-recruit trooper school beginning in April 2004. The **Senate** included \$2.5 million less in new restricted revenue (leaving a smaller, \$2.5 million net increase). The **House** concurred with the higher level of funding in the Executive Recommendation and included new boilerplate language stating intent that \$5.0 million be statutorily transferred from the Auto Theft Prevention Fund to fund the costs of a trooper school. The **Enacted Bill** reflects the Executive/House funding level, but restores \$16.4 million GF/GP—retaining \$20.0 million in restricted funds.

*Highway Safety Fund* – The **Senate** offset an additional \$6.3 million GF/GP with restricted revenue from proposed assessment increases for the Highway Safety Fund (which is used to offset a portion of trooper costs). The **House** concurred, as does the **Enacted Bill**. This adjustment offsets the same amount of GF/GP funds as the Executive Recommendation's proposal for a new property insurance assessment to fund Fire Marshal, Fire Fighters Training Council, and related costs (proposal not adopted by Senate or House).

### FY 2003-04 Recommendations

	FY 2002-03					Differenc	ee:
	YTD					Enacted to 2002	2-03 YTD
	(as of 3/6/03)	Executive	Senate	House	Enacted	Amount	%
IDG/IDT	\$19,282,800	\$17,882,800	\$17,882,800	\$17,885,100	\$17,885,100	(\$1,397,700)	(7.2)
Federal	45,570,500	55,292,300	55,292,300	103,892,300	103,892,300	58,321,800	128.0
Local	3,913,700	4,506,600	4,506,600	4,506,600	4,506,600	592,900	15.1
Private	0	0	0	10,000	10,000	10,000	
Restricted	59,816,900	103,363,400	100,863,400	103,363,400	86,963,400	27,146,500	45.4
GF/GP	277,389,448	231,241,500	231,241,500	231,238,600	247,641,500	(29,747,948)	(10.7)
Gross	\$405,973,348	\$412,286,600	\$409,786,600	\$460,896,000	\$460,898,900	\$54,925,552	13.5
FTEs	3,448.5	3,337.5	3,337.5	2,990.0	2,990.0	(458.5)	(13.3)

Major Budget Changes from FY 2002-03 YTD Appropriations:		FY 2002-03	Change
			Change
1. At-Post Troopers — Driver's License Fee Revenue	Gross	\$110,120,500	\$5,000,000
Executive Recommendation included \$36.4 million in new	Restricted	8,423,200	20,000,000
restricted revenue from a proposed increase in driver's license	GF/GP	\$101,697,300	(\$15,000,000)
fees (\$23.7 million) and a proposed diversion of fee revenue			
from the Transportation Economic Development Fund (\$12.7			
million). These funds would offset a \$31.4 million GF/GP			
reduction to the At-Post Troopers line item, leaving a net \$5.0			
million increase for the costs of conducting a 100-recruit			
trooper school beginning in April 2004. <b>Senate</b> included \$2.5			
million less in new restricted revenue. <b>House</b> concurred with			
Executive Recommendation of \$36.4 million in new restricted			
revenue. Enacted Bill concurs with Executive/House funding			
level, but restores \$16.4 million GF/GP—retaining \$20.0			
million in new restricted funds. (Restricted revenue			
assumptions not explicit in budget bill. Also, see boilerplate			
section 218.)			
Executive: \$5,000,000 [negative \$31,400,000 GF/GP]			
Senate: \$2,500,000 [negative \$31,400,000 GF/GP]			
House: \$5,000,000 [negative \$31,400,000 GF/GP]			
2. At-Post Troopers — Unfilled Positions	Gross	\$110,120,500	(\$2,872,000)
Executive Recommendation reduced the At-Post Troopers	Restricted	8,423,200	0
line item to reflect 50 unfilled trooper positions. <b>Senate</b> and	GF/GP	\$101,697,300	(\$2,872,000)
House concurred. Enacted Bill also concurs.			
<b>Executive:</b> (\$2,872,000)			
Senate: (\$2,872,000)			
House: (\$2,872,000)			
3. At-Post Troopers — Highway Safety Fund	Gross	\$110,120,500	(\$1,423,200)
Executive Recommendation decreased authorization for	Restricted	8,423,200	4,861,500
restricted funding from current \$5 traffic citation assessment	GF/GP	\$101,697,300	(\$6,284,700)
for trooper costs by \$1.4 million (carry forward revenue was			
expended in FY 2001-02 under the higher authorization			
amount). Senate and House concurred. Enacted Bill also			
concurs with this adjustment. <b>Senate</b> included \$6.3 million in			
additional revenue from proposed \$5 increase in assessments			
under Judiciary revenue proposal (traffic citations and less			
serious misdemeanors), with offsetting reduction in GF/GP			
funds. House concurred. Enacted Bill concurs with			
Senate/House.			
Executive: (\$1,423,200) [no change GF/GP]			
Senate: (\$1,423,200) [negative \$6,284,700 GF/GP]			
House: (\$1,423,200) [negative \$6,284,700 GF/GP]			
4. Property Insurance Assessment	Gross	NA	\$0
Executive Recommendation included \$6.3 million in new	Restricted	NA	0
restricted revenue from a proposed assessment on	GF/GP	NA	\$0
homeowners, farmowners, and commercial property insurance.			
These funds would completely replace GF/GP appropriations			
for the Fire Marshal (\$3.8 million), the Fire Fighters Training			
Council (\$1.3 million), and Fire Investigation Training to			
House Fiscal Agency – 8/25/03			2

YTD

**Enacted** 

Major Budget Changes from FY 2002-03 YTD Appropriations:		YTD FY 2002-03	Enacted Change
Locals (\$50,500) and partially replace GF/GP appropriations in six other line items, correlating to various costs related to the Fire Marshal and training council (total of \$1.1 million).  Senate and House did not reflect new revenue, instead retaining GF/GP funds. Enacted Bill concurs with Senate/House.  Executive: \$0 [negative \$6,284,700 GF/GP]  Senate: \$0 [no change GF/GP]  House: \$0 [no change GF/GP]			
	Gross	NA	(\$2.217.600)
5. Vacancy Savings Executive Recommendation reflected annualized savings from vacant position adjustments and other reductions made in the FY 2002-03 budget as part of EO 2003-3. Senate and House concurred. Enacted Bill also concurs.  Executive: (\$2,317,600) Senate: (\$2,317,600)	GF/GP	NA NA	(\$2,317,600) (\$2,317,600)
House: (\$2,317,600)			
6. Early Retirement Adjustments Executive Recommendation reflected two types of adjustments related to 2002 early retirement package: (1) removal of funds for one-time leave payouts and (2) annualization of savings for Oct. 2002 retirees. Senate and House concurred. Enacted Bill also concurs.	<b>Gross</b> GF/GP	NA NA	<b>(\$1,116,500)</b> (\$1,116,500)
Executive: (\$1,116,500)			
Senate: (\$1,116,500)			
House: (\$1,116,500)			
7. Information Technology Reduction	Gross	\$20,885,748	(\$2,127,148)
Executive Recommendation reduced funds appropriated as	IDG	105,300	0
IDG to Department of Information Technology for information	Federal	29,600	0
technology services. <b>Senate</b> and <b>House</b> concurred. <b>Enacted</b>	Local	2,068,600	$0 \\ 0$
Bill also concurs.  Executive: (\$2,127,148)  Senate: (\$2,127,148)  House: (\$2,127,148)	Restricted GF/GP	14,200 \$18,668,048	(\$2,127,148)
8. Economic Adjustments  Executive Recommendation included economic adjustments for worker's compensation (positive \$310,000) and building occupancy charges (negative \$340,000). Senate and House concurred. Enacted Bill also concurs.  Executive: (\$30,000)  Senate: (\$30,000)	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>(\$30,000)</b> (\$30,000)
House: (\$30,000)			
9. First Responder Grant Funding Executive Recommendation included \$6.4 million increase to reflect increased federal grant funding for first responder equipment and training. Senate concurred. House included increase of \$55.0 million to reflect additional awards that have more recently become available. Enacted Bill concurs with	<b>Gross</b> Federal	<b>\$5,000,000</b> 5,000,000	<b>\$55,000,000</b> 55,000,000

Major Budget Changes from FY 2002-03 YTD Appropriations:		YTD FY 2002-03	Enacted <u>Change</u>
House. Executive: \$6,400,000 Senate: \$6,400,000 House: \$55,000,000			
10. Federal DNA Funding Executive Recommendation increased federal authorization to allow for the expenditure of potential DNA grant funding. Senate and House concurred. Enacted Bill also concurs. Executive: \$3,000,000 Senate: \$3,000,000 House: \$3,000,000	<b>Gross</b> Federal	<b>\$383,200</b> 383,200	<b>\$3,000,000</b> 3,000,000
11. Secondary Road Patrol Grants  Executive Recommendation increased authorization for restricted funding from \$10 traffic citation assessment for grant program (assessment consolidated with others under Judiciary revenue proposal). Senate and House concurred. Enacted Bill also concurs.  Executive: \$1,500,000  Senate: \$1,500,000  House: \$1,500,000	Gross Restricted	<b>\$12,506,600</b> 12,506,600	<b>\$1,500,000</b> 1,500,000
12. LEIN Fees Executive Recommendation reflected higher collection levels for Law Enforcement Information Network (LEIN) user fees. Senate and House concurred. Enacted Bill also concurs. Executive: \$592,900 Senate: \$592,900 House: \$592,900	<b>Gross</b> Local	<b>\$2,035,600</b> 2,035,600	<b>\$592,900</b> 592,900
13. Reimbursed Services  Executive Recommendation reflected additional revenue from federal and local agencies and other outside entities for reimbursed services. Senate and House concurred. Enacted Bill also concurs.  Executive: \$585,000  Senate: \$585,000  House: \$585,000	Gross Federal Restricted	<b>\$2,117,700</b> 519,700 1,598,000	\$ <b>585,000</b> 200,000 385,000
14. Forensic Laboratory Fund  Executive Recommendation increased authorization for restricted funding from \$150 assessment applied in certain criminal court cases (assessment consolidated with others under Judiciary revenue proposal). Senate and House concurred. Enacted Bill also concurs.  Executive: \$400,000  Senate: \$400,000  House: \$400,000	Gross Restricted	<b>\$1,100,000</b> 1,100,000	<b>\$400,000</b> 400,000
15. IDG from State Trunkline Fund Executive Recommendation removed unexpended authorization increase in IDG from State Trunkline Fund for Motor Carrier Enforcement. Senate and House concurred.	Gross IDG	<b>\$7,916,400</b> 7,916,400	<b>(\$1,400,000)</b> (1,400,000)

Major Budget Changes from FY 2002-03 YTD Appropriations:		YTD FY 2002-03	Enacted Change
Enacted Bill also concurs. Executive: (\$1,400,000) Senate: (\$1,400,000)			
House: (\$1,400,000)  16. Canine Unit Donations  House added authorization for private donations to department's canine unit (see boilerplate section 1002).  Enacted Bill concurs with House.  Executive: \$0	<b>Gross</b> Private	<b>\$0</b> 0	<b>\$10,000</b> 10,000
Senate: \$0 House: \$10,000 17. FTE Adjustments	FTEs	3,448.5	(458.5)

**Executive Recommendation** reduced appropriated full-time equated positions (FTEs) throughout budget in conjunction with various funding reductions. **Senate** concurred. **House** made further reductions to more closely reflect current staffing

levels. Enacted Bill concurs with House.

Executive: (111.0) Senate: (111.0) House: (458.5)

Note: House created \$100 points of difference from Senate in all GF/GP line items; \$100 changes are not reflected in figures above.

### **Major Boilerplate Changes from FY 2002-03:**

### Sec. 206. Contingency Funds – DELETED

**Executive Recommendation** retained section appropriating federal, restricted, local, and private contingency funds that can be expended upon legislative transfer to a specific line item. **Senate** deleted selection, with concurrence by **House** and **Enacted Bill**.

# Sec. 210. Appropriation of Unexpended General Funds-NEW/DELETED

**Executive Recommendation** included new section appropriating up to one-half of the unexpended, unreserved portions of FY 2002-03 general fund appropriations, subject to the approval of the budget director, in order to promote administrative efficiencies. Section not included by **Senate**, **House**, or **Enacted Bill**.

# Sec. 218. At-Post Trooper Strength – RETAINED/MODIFIED

Executive Recommendation deleted section restricting expenditure of funds appropriated for At-Post Troopers to specified trooper-related expenses, calling for one or more trooper schools to be conducted during fiscal year with goal of graduating 110 troopers, and requiring report on Department's plan to accomplish stated goal, including a statement of additional funds necessary if insufficient funding exists.

Senate retained section, but removed specific graduation goal and added language requiring any savings from a deferred retirement option plan (DROP) for troopers to be used for the costs of a trooper school.

House modified Senate language to state specific goal of minimum at-post trooper strength of 1,075, direct that a DROP program may be utilized to help achieve that goal, and state intent that \$5.0 million be statutorily transferred from the Auto Theft Prevention Fund to the proposed Traffic Enforcement and Safety Fund to be expended only for the costs of a trooper school and only to the extent necessary to meet the at-post trooper strength goal of 1,075. Enacted Bill concurs with the House trooper strength goal, includes DROP program language merged from the Senate and House versions, and eliminates the language regarding the Auto Theft Prevention Fund transfer.

### Major Boilerplate Changes from FY 2002-03:

# Sec. 220. Assistance to Highland Park – RETAINED

**Executive Recommendation** deleted section directing department to provide general law enforcement assistance to the City of Highland Park until such time such services can be provided by other means. **Senate** retained section. **House** concurred with Executive Recommendation. **Enacted Bill** concurs with Senate.

#### Sec. 221. Marshall Post - RETAINED

**Executive Recommendation** deleted section directing funds to be used for the rental costs of a new State Police post in Marshall. **Senate** retained section. **House** concurred with Executive Recommendation. **Enacted Bill** concurs with Senate.

### Sec. 301. Michigan Public Safety Communications System (MPSCS) – DELETED

**Executive Recommendation** removed section requiring expenditure plan for MPSCS, providing for collection and deposit of subscriber fees into General Fund, and requiring reports on fee revenue. (Similar language included in Executive Budget bill for Department of Information Technology [General Government], which is now responsible for maintenance of the system.) **Senate** and **House** concurred. **Enacted Bill** also concurs.

# Sec. 802. Emergency Management Network – NEW

**House** added new section prohibiting department from making any purchases related to a statewide emergency management network unless authorized to do so by the director of the Department of Information Technology. **Enacted Bill** concurs with House.

### Sec. 1002. Private Donations - NEW

**House** added new section specifying that private donations to department's canine unit be used to enhance operation of unit and stating legislative intent that such donations not supplant general fund appropriations. **Enacted Bill** concurs with House.

## Sec. 1202. Motor Carrier Enforcement Appropriations – DELETED

**Executive Recommendation** deleted section requiring a report on the allocation plan for funds appropriated for motor carrier enforcement. **Senate** retained section. **House** concurred with Executive Recommendation. **Enacted Bill** concurs with Executive/House.

#### Sec. 1203. (Current Year) Recovery Boat – DELETED

**Executive Recommendation** deleted section requiring department to station at least one recovery boat in the Upper Peninsula. **Senate** and **House** concurred. **Enacted Bill** also concurs.

### Sec. 1203. (Senate-Passed) Motor Carrier School – NEW/DELETED

**Senate** added section requiring that, should appropriate federal homeland security funding become available, the department conduct a motor carrier officer school with a minimum of 20 candidates, of which seven would be assigned to the second district (Southeast Michigan). Section not included by **House**. **Enacted Bill** concurs with House.

### Sec. 1651. Homeland Security Funds (Adopted in Public Act 746 of 2002) – DELETED

**Executive Recommendation** deleted section stating legislative intent that up to 10 percent of federal funds received by the state for homeland security equipment grants be allocated for construction of an upgraded Detroit crime lab. **Senate** and **House** concurred. **Enacted Bill** also concurs.